Message Text

CONFIDENTIAL

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51

ACTION SS-30

INFO OCT-01 ISO-00 /031 W

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R 261216Z MAR 74 FM AMEMBASSY LUSAKA

TO SECSTATE WASHDC 9928

CONFIDENTIAL LUSAKA 0532

EXDIS

PASS OPIC

EO 11652: GDS TAGS: EFIN

SUBJECT: TAW: LETTERS OF CONTRACT EXTENSION

REF: STATE 49728

1. RE PARA 9 REFTEL, UNABLE AT THIS POINT SHED MUCH FURTHER LIGHT ON GENESIS OF AND AUTHORITY BEHIND SIWO LETTERS OF OCTOBER 22, 1973, AND JANUARY 11, 1974, IN EFFECT EXTENDING TAW CONTRACT.

2. WHILE SIWO MAY HAVE ACTED ENTIRELY ON HIS OWN WITH OR WITHOUT ENCOURAGEMENT FROM WOOD (LUSAKA 354), DELAY IN DELIVERY OF OCTOBER 22 LETTER UNTIL DECEMBER SUGGESTS SIWO HAD TAKEN TIME TO SECURE SOME KIND OF AUTHORIZATION, AT THE TIME THE LETTER WAS EXECUTED IN OCTOBER, GRZ GENERALLY IN UNCERTAIN STATE DUE PENDING ELECTIONS AND PROSPECTIVE GOVERNMENT LEADERSHIP CHANGES; FEW DECISIONS WERE BEING MADE OR CARRIED OUT. IT CONCEIVABLE THIS CIRCUMSTANCE HELD UP LETTER AND ONLY AFTER CABINET REORGANIZED DECEMBER 10 DID SIWO RECEIVE AUTHORITY FROM NEW MINISTER SOKO (WHO REPLACED MULIKITA) TO DELIVERY LETTER. SOKO, WITH DIRECT RESPONSIBILITY FOR TAW CONTRACT NEW TO HIM, MAY NOT HAVE REALIZED FULL IMPLICATIONS; OR PERHAPS HE SIMPLY AN ALLY OF TAW PROPONENTS. ALSO POSSIBLE, BUT UNLIKELY IN OUR VIEW, LETTER WAS BACK-DATED IN SOKO/SIWO ATTEMPT FIGHT REAR-GUARD CONFIDENTIAL

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BATTLE AGAINST CANCELLATION DECISION.

3. SAVAGE AND BRIGATTI INDICATED TO US MARCH 20 (LUSAKA 511) TAW'S RENEWED RELIANCE ON SIWO LETTERS RESULTED FROM SIWO UNDERTAKING TO STAND UP AND VOUCH FOR THEIR JUSTIFICATION AND VALIDITY. IF TRUE, THERE COULD, OF COURSE, BE SEVERAL EXPLANATIONS FOR SIWO READINESS TO TAKE THIS STANCE: E.G., HE IN TOO DEEP AND MUST GAMBLE ALL, HE NOW HAS BACKING AND ENCOURAGEMENT OF INFLUENTIAL PRO-TAW FORCES, OR THE LETTERS WERE INDEED TRANSMITTED WITH WHOLLY ADEQUATE AUTHORIZATION AND APPROVAL.

4. UNFORTUNATELY, WE REMAIN FOR THE MOMENT VERY MUCH IN REALM OF SPECULATION WHILE CONTINUING ATTEMPTS TO UNCOVER THE FACTS. THE ONLY THING APPEARING REASONABLY CLEAR FOR SOME TIME IS THAT TAW CONTRACT IS CAUGHT UP NOT ONLY IN CONTROVERSY OVER ITS MERITS BUT ALSO IN A POLITICAL STRUGGLE. POSITIONS OF AT LEAST SOME INDIVIDUALS INVOLVED ON BOTH SIDES COULD WELL BE AFFECTED.

NOTE BY OC/T: NOT PASSED OPIC.

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